ESA Legal Framework and Competences

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WHAT ARE THE LAWS OF SPACE?

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The 1960s **space race** and the development of space law

First human in space – J.A. Gagarin 12 April 1961 Kennedy's Moon Speech – May 1961 Climax of Cold War – Cuba Crisis 1962

A legal frame for space activities was required:

- rule of law for outer space activities
- drafted under auspices of UN
- possibly adopted by consensus
- to become legally binding
- of a general character





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ESA's Legal Foundation



Convention for the establishment of a European Space Agency

- Opened for signature 30 May 1975
- Entered into force 30 October 1980
- International treaty, 26 articles and five annexes
- ESA's founding instrument most important legal document

Purpose, activities and programmes
Industrial policy
Organs, financial and administrative set-up
Treaty-technical articles



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ESA facts and figures



- Over 50 years of experience
- 22 Member States
- Eight sites/facilities in Europe, about 2300 staff
- 5.75 billion Euro budget (2017)
- Over 80 satellites designed, tested and operated in flight



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The Role of ESA



The European Space Agency (ESA) is:

- an international intergovernmental organization
 with legal personality including treaty-making power
 with competences transferred upon it by its member States
- a successful mechanism of international cooperation
- a space actor and recognized partner

... applying space law every day.

























Purpose of ESA



"To provide for and promote, for exclusively peaceful purposes, cooperation among European states in



space research and technology and their space applications."

Article 2 of ESA Convention

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Member States



ESA has 22 Member States: 20 States of the European Union:

(AT, BE, CZ, DE, DK, EE, ES, FI, FR, IT, GR, HU, IE, LU, NL, PT, PL, RO, SE, UK)

plus:

Norway and Switzerland.





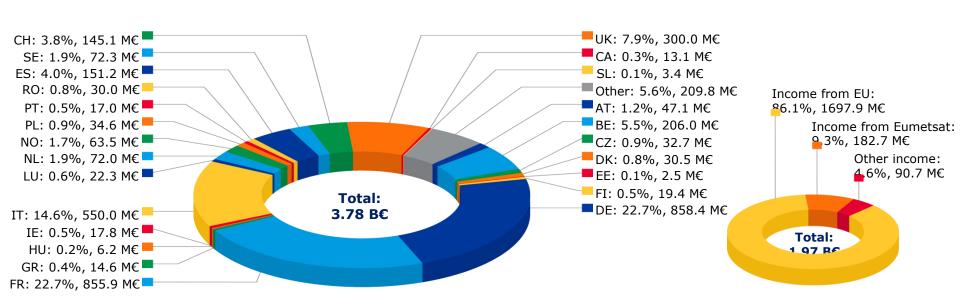


ESA budget for 2017: 5.75 B€



ESA Activities and Programmes

Programmes implemented for other institutional partners



B€: Billion Euro M€: Million Euro

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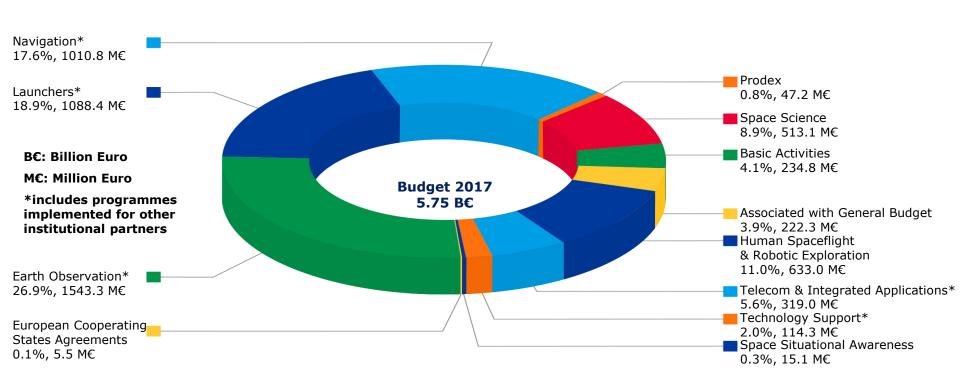






ESA budget for 2017: by domain





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ESA Council



- The Council is the governing body of ESA.
- It provides the basic policy guidelines for ESA's activities.
- Each Member State is represented on the Council and has one vote.
- Every two to three years, Council meets at ministerial level ('Ministerial Council') to take key decisions on new and continuing programmes and financial commitment.





Decision making in ESA bodies is mostly by majority voting

ONF State = ONF vote

In Optional Programmes votes are calculated by adding weighted votes according to financial contributions per programme

Simple majority = $\frac{1}{2}$ Half of States + 50% of contributions Double 2/3 majority = 2/3 of States + 66% of contributions













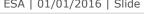




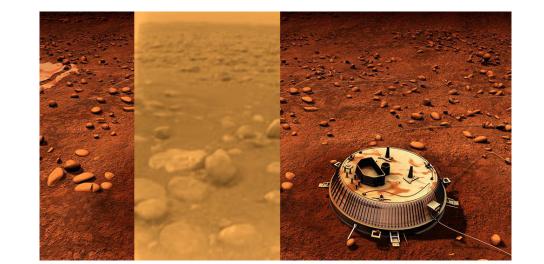








MANDATORY





Are permanent

All Member States contribute on GNP scale to the funding

called Level of Agency's resources (LOR) fixed by Council every 3 years

























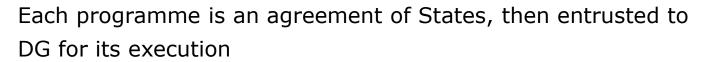








Optional = decided when needed by some States (a Member State may decide not to participate) funded through specific mechanisms ad-hoc



States participate on variable level of financial contribution, on interest

Participation to a programme also by a non- Member State (Canada) or an International Organization





ESA's industrial policy





About 85% of ESA's budget is spent on contracts with European industry

ESA's industrial policy:

- Ensures that Member States get a fair return on their investment;
- Improves competitiveness of European industry;
- Maintains and develops space technology;

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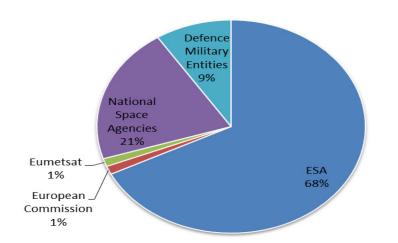








- Institutional programmes promoted by European governments represent half of European industry's business: 52% in 2013 amounting to €3,5 billion
- ESA is the main procurement and development agency of the European space industry: 34% of industry sales, i.e. 68% of European institutional customers

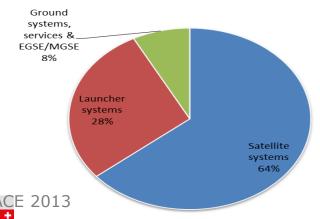


Details by procuring entity- Europea Programmes M €	n Institutional
ESA	2,395.00
European Commission	45.00
Eumetsat	43.00
National Space Agencies	732.00
Defence/military entities	326.00



- Commercial markets represent 46% of industry sales in 2013, worth in €3
 Billion
- The **commercial satellite system segment**: total €1.90 billion
 - •Telecommunications (mostly commercial customers): €1,70 billion
 - •Earth observation and scientific systems: €0.22 billion
- The operational launch systems segment: total €0.85 billion
 - •European industry sales to Arianespace: €0.85 billion
- The ground system and services segment: €0.23 billion

Commercial and export sales of the space industry M €	ne European
Complete satellite systems	1917
Complete launcher systems	846
Ground systems, services & EGSE/MGSE	230



Strong ties all over the world



Partnership: one of ESA's key words

ESA's international cooperation is driven by programmatic needs and rationale.

- **Strategic partnerships** with: USA, Russia and China.
- **Long-standing cooperation** with Japan, India, Argentina, Brazil, Israel, South Korea, Australia and many more...
- **EU Members, but not ESA Member States**: Bulgaria, Cyprus, Latvia, Lithuania and Slovakia. Cooperating State: Malta. Discussions are on going with Croatia. Slovenia is now an Associate Member.
- **Over 400 international agreements!**























Cooperation between ESA and the EU



Policy coordination:

- Since 2004 the ESA/EU Framework Agreement has been the basis for cooperation between ESA and the EU.
- Article 189 of the Lisbon Treaty of 2009 gave mandate to the EU to develop a 'European' space policy, providing that it should establish appropriate relations with ESA.

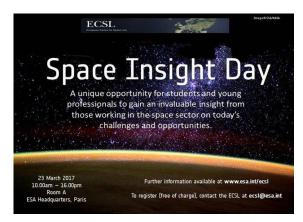
EU/ESA space programmes and R&D activities:

- ESA is implementing two flagship programmes for the EU:
 - Galileo
 - Copernicus
- Horizon 2020 ESA provides support to the EU in its implementation of space research and technology objectives.
- Defence and Space ongoing coordination between ESA, EC and EDA through different channels.

ESA and International Space Law (1)



- ESA has long been an active promoter and contributor to the development of international space law.
- It founded the European Centre for Space
 Law (ECSL) in 1989 an invaluable resource to space law education and awareness.
- It is a permanent observer of the UNCOPUOS Legal Subcommittee and actively participates during proceedings.





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ESA and International Space Law (2)



- As an international organisation, ESA declared acceptance of:
 - Rescue Agreement (1968)
 - Liability Convention (1972)
 - Registration Convention (1975)
- ESA developed internal frameworks owing to its international obligations relating to:
 - Liability for damage caused by space objects
 - Space debris mitigation
 - Space object registration



ESA and Space Liability



Council "Resolution of the Council of the European Space Agency on the Agency's Legal Liability" (1978)

Main Principles:

- If a claim is addressed to ESA, the Agency shall conduct the proceedings.
- If a claim is addressed to a Member State, the Agency may join the proceedings.
- There is a formula for internal (horizontal) regress, i.e. distribution of financial burden between ESA and its member States.





ESA and the registration of space objects



- "ESA Space Object Registration Policy" (2014)
- ESA is the first IGO to respond to obligations of the Registration Convention
- up-to-date, accurate and centralized information about all ESA space objects
- Notification of all space objects within 4 weeks after launch!

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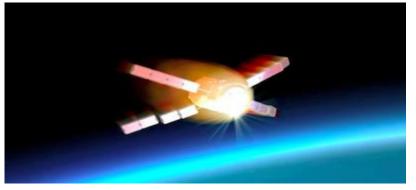




ESA's regulation for space debris mitigation



- "Space Debris Mitigation For Agency Projects" (2014)
- ESA technical requirements for space debris mitigation
- implementation principles and definition of internal responsibilities









European Centre for Space Law (ECSL)

 The ECSL was founded in 1989 by the European Space Agency and today operates under the auspices of the Agency's legal services department.

• It operates on the basis of a **Charter** with the **main objectives** being:

FCSI Main Activities





- **ECSL Practitioners' Forum**
- Young Lawyers' Symposium
- **IISL-ECSL Colloquium** during the **UNCOPUOS Legal Subcommittee**
- **Manfred Lachs Moot Court Competition**
- **Summer Course on Space Law and Policy**
- **ECSL Student Essay Competition**
- National events, e.g. business/industry events, colloquia & student Gatherings
- **Publications, e.g. articles etc**

Raising Awareness & Education: ECSL Summer Course on Space Law and Policy







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Hard Competition Manfred Lachs Moot Court



Each year the **ECSL** organizes, together with the **IISL**, the European Rounds of the Manfred Lachs Space Law Moot Court Competition.

Regional winners then compete in the World Finals which are held in conjunction with the annual **IAC**.



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Europe the winners





The final of the **Manfred Lachs Moot Court Competition** has the distinction of being judged by three sitting judges of the **International Court** of Justice.

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What will the next 50 years bring?





1962



2062

Towards space traffic management?

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